CITY of ALBUQUERQUE TWENTY THIRD COUNCIL

COUNCII		L BILL NO.	F/S O-18-38	ENACTMENT NO.
SPONSORED BY: Ken Sanch			Ken Sanchez, Trud	y E. Jones
	1			ORDINANCE
	2	AMENDING	ARTICLE XII, SECTI	ON 2 OF THE CITY CHARTER, AND
	3	AMENDING	ARTICLE XIII, SECT	IONS 2, 4, 9, AND 10 OF THE CITY CHARTER.
	4	WHERE	AS, the City wishes t	o ensure that its Election Code is administered
	5	fairly and o	consistently; and	
	6	WHERE	AS, the City wishes t	o provide transparency for voters and
	7	accountab	ility for candidates ar	nd Officials; and
	8	WHERI	EAS, these changes a	re necessary in order to effect these wishes,
	9	and to mak	te the Election Code i	reflect changes in electioneering, policy, and
	10	law that ha	ve evolved since its	enactment; and
, uo	11	WHERE	AS, Article XIII, Secti	on 12 allows the council to amend the Election
- New Deletion	12	Code by or	dinance adopted by	a majority plus two of the entire membership of
그	. •	the Counci	I voting in favor of su	ich amendment or amendments.
[Bracketed/Underscored Material] racketed/Strikethrough Material] -	14	BE IT ORD	AINED BY THE COUN	ICIL, THE GOVERNING BODY OF THE CITY OF
Mate Mate	15	ALBUQUE	RQUE:	
orec A	16	SECTION 1	. Article XII, Section 2	2 of the Code of Ethics is hereby amended as
	17	follows:		
<u>[Bracketed/Underscore</u> Bracketed/Strikethrough	18	"	SECTION 2(C). "Cand	lidate" means any individual who has (1)
	19	0	btained a nominating	petition from the City Clerk pursuant to
se Set	20	S	ection 4(c)1.D. of the	Election Code for the office of Mayor or
Bra 95	21	[6	Councillor] [Councilo	<u>r],</u> (2) filed an affidavit on a form approved by
_ 4	. 22	ti	ne City Clerk, stating	that he or she is a candidate for either the
	23	0	ffice of Mayor or City	[Councillor] [Councilor], [or] (3) filed as a
	24	С	andidate for elected o	office as required by law, whichever first
	25	0	ccurs[.][, or (4) has re	eceived or solicited contributions or made
	26	•	vnanditures of ano th	ousand dollars (\$1 000) or more or authorized

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1	another person or campaign committee to receive or solicit
2	contributions or make expenditures of one thousand dollars (\$1,000)
3	or more for the purpose of seeking election to the office.]"
4	SECTION 2. Article XIII, Section 2 of the Election Code is hereby amended as
5	follows:
6	"SECTION 2. DEFINITIONS.
7	SECTION 2(d). "Candidate" means any individual who has (1)
8	obtained a nominating petition from the City Clerk pursuant to
9	Section 4(c)1.D. of the Election Code for the office of Mayor or
10	[Councillor] [Councilor], (2) filed an affidavit on a form approved by
11	the City Clerk, stating that he or she is a candidate for either the
12	office of Mayor or City [Councillor] [Councilor], [or] (3) filed as a
13	candidate for elected office as required by law, whichever first
14	occurs[-][, or (4) has received or solicited contributions or made
15	expenditures of one thousand dollars (\$1,000) or more or authorized
16	another person or campaign committee to receive or solicit
17	contributions or make expenditures of one thousand dollars (\$1,000)
18	or more for the purpose of seeking election to the office.]
19	SECTION 2(g)(3). Notwithstanding the foregoing, none of the
20	following shall be considered a contribution: a candidate's own
21	services and property, other than cash; the use of a dwelling unit
22	and residential premises incidental thereto for any campaign
23	purpose and the provision of refreshments and entertainment in
24	connection with such use; the services of the person who is
25	performing the duties of the candidate's treasurer; and the use of
26	vehicles for any campaign purpose other than in connection with the
27	performance of a commercial or professional service[-] [; and the
28	payment of legal fees to advise a candidate on compliance with
29	campaign laws or regulations or to represent a candidate or
30	candidate committee in any action reasonably related to the
31	campaign or election in which the candidate or committee has been
32	named as a defendant.1

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SECTION 2(j). Expenditure means the payment or furnishing of money or anything of value or the incurring or repayment of indebtedness or obligation, by or on behalf of any person, candidate or political committee in consideration for any services, supplies, equipment or other thing of value performed or furnished for any reason, including support of or opposition to a candidate or political committee or for reducing the debt of a candidate or political committee. [Notwithstanding any other provision of the Charter, for the purposes of Election Code and the Open and Ethical Elections Code, "Expenditure" does not include the payment of legal fees to advise a candidate on compliance with campaign laws or regulations or to represent a candidate or candidate committee in any action reasonably related to the campaign or election in which the candidate or committee has been named as a defendant.]"

SECTION 3. Article XIII, Section 2 of the Election Code is hereby amended to add subsections n, o, p, q, r, s, t, and u as follows:

"SECTION 2. DEFINITIONS.

[SECTION 2(n). [Notwithstanding any other provision of the Charter, for the purposes of Election Code and the Open and Ethical Elections Code, "Independent Expenditure" means any funds spent on Express Advocacy or Electioneering Communications that are made without the cooperation, consultation or coordination with, or at the request or suggestion of, a candidate, a candidate's authorized committee or an agent thereof. An Independent Expenditure may include materials already distributed to the public or broadcast by a candidate, the candidates authorized committee or an agent thereof.] [SECTION 2(o). [Notwithstanding any other provision of the Charter, for the purposes of Election Code and the Open and Ethical Elections Code, "Coordinated Expenditure" means any expenditure made with the cooperation, consultation or coordination with, or at the request or suggestion of, a candidate, a candidate's authorized committee or an agent thereof. Any expenditure that is coordinated within the meaning of this paragraph is an In-Kind Contribution to the candidate or

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1	candidate's committee with whom or with which it was coordinated and
2	the candidate must report the Coordinated Expenditure as an In-Kind
3	Contribution.]
4	[SECTION 2(p). "In-Kind Contribution" means a good or service, other
5	than money, having monetary value not to exceed the limits set in
6	Section 4 of Article XIII, but not including an individual who volunteers
7	his own personal service. Professional services, including legal
8	services, accounting services, consulting services and similar services
9	provided directly from the professional to the Candidate are permitted,
10	provided no single In-Kind Contributor exceeds the limits set in Section
11	4 of Article XIII. Notwithstanding the foregoing, a Candidate may accept
12	unlimited In-Kind Contributions in the following areas: 1) legal services
13	provided directly from attorneys for the purpose of providing legal
14	advice to comply with election laws and public financing laws, 2)
15	professional services provided directly from the professional, including
16	attorneys, experts and consultants, for the sole purpose of participating
17	in a proceeding under Section 8 of the Code of Ethics, Section 10 of the
18	Election Code, and Sections 20 and 21 of the Open and Ethical Elections
19	Code, and 3) office space. Such In-Kind Contributions shall be reported
20	promptly.
21	[SECTION 2(q). "Reporting individual" means every public official,
22	candidate or treasurer of a campaign committee and every treasurer of a
23	measure finance committee.]"
24	SECTION 4. Article XIII, Section 4 of the Election Code is hereby amended as
25	follows:
26	"SECTION 4. CAMPAIGN FINANCING.
27	SECTION 4(c)(2)-(3). The statements required by this subsection
28	shall be filed as follows: [the first statement on the Friday of the
29	twelfth week preceding the election; the second statement on the
30	Friday of the eighth week preceding the election; the third statement
31	on the Friday of the fourth week preceding the election; the fourth
32	statement on the Friday of the second week preceding the election;

the fifth statement on the Friday immediately preceding the election;

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the sixth statement on the Monday immediately preceding the election, the seventh statement on the seventh day following the election; and the eighth and final statement not earlier than the seventh day nor later than the forty-fifth day after the election. In addition, any expenditure incurred or contribution made after 5:00 P.M. on the Tuesday preceding a regular election, special election or runoff election that is for \$250 or more for City Council candidates. or for \$500 or more for mayoral candidates shall be reported no later than 5:00 P.M. the following day. Each statement shall be filed with the Board no later than noon on the specified day. No person shall intentionally delay making or reporting a contribution or expenditure with the purpose of avoiding a timely report of the contribution or expenditure.

Exception to First Filing by Measure Finance Committee. Inasmuch as this subsection requires that the first statement be filed not later than on the Friday of the twelfth week preceding the election, and a Measure Finance Committee might in fact come into existence after such date, in these instances the Measure Finance Committee will be excused from filing its first statement on the date specified by this Election Code but will act as follows: A Measure Finance Committee formed between the twelfth week preceding the election and the Friday four weeks preceding the election shall file its first statement as soon as possible after the Committee has been formed, but not later than five days after it has complied with the requirements of Section 6 of this Election Code. Measure Finance Committees shall otherwise comply in all respects with the requirements of this Election Code. A Measure Finance Committee formed after the Friday four weeks preceding the election shall file its first statement at the time it registers with the City Clerk, notwithstanding any other time allowed for filing in this Election Code, and shall file all subsequent statements at the times required in Section 4 (c) of this Election Code.]

1 [A. Except as otherwise provided in this section, a reporting 2 individual shall file with the City Clerk by 5:00 p.m. on the second Monday in April and October a report of all expenditures made and 3 contributions received on or before the first Monday in those months 4 and not previously reported. The report shall be filed biannually until 5 the reporting individual's bank account has been closed and the 6 7 other provisions specified in Subsection F of this section have been satisfied. 8 9 B. In an election year, instead of the biannual reports provided 10 for in Subsection A of this section, reporting individuals, except for 11 public officials who are not candidates in an election that year, shall 12 file reports of all expenditures made and contributions received or, if 13 applicable, statements of no activity, according to the following 14 schedule: 15 (1) by 5:00 p.m. on the second Monday in April, a report of all 16 expenditures made and contributions received on or before the first 17 Monday in April and not previously reported; 18 (2) by 5:00 p.m. on the second Monday in May, a report of all Bracketed/Strikethrough Material] - Deletion Bracketed/Underscored Material] - New 19 expenditures made and contributions received on or before the first 20 Monday in May and not previously reported; 21 (3) by 5:00 p.m. on the second Monday in September, a report of all 22 expenditures made and contributions received on or before the first 23 Monday in September and not previously reported; 24 (4) by 5:00 p.m. on the second Monday in October, a report of all 25 expenditures made and contributions received on or before the first 26 Monday in October and not previously reported; 27 (5) by 5:00 p.m. on the Thursday before a regular election, a report of 28 all expenditures made and contributions received by 5:00 p.m. on the 29 Tuesday before the regular, run-off, or special election. Any 30 contribution or pledge to contribute that is received after 5:00 p.m. 31 on the Tuesday before the election and that is for five hundred 32 dollars (\$500) or more shall be reported to the City Clerk either in a 33 supplemental report on a prescribed form within twenty-four hours

	1	of receipt or in the report to be filed by 5:00 p.m. on the Thursday
	2	before a regular, run-off, or special election, except that any such
	3	contribution or pledge to contribute that is received after 5:00 p.m.
	4	on the Friday before the election may be reported by 12:00 noon on
	5	the Monday before the election; and
	6	(6) by 5:00 p.m. on the thirtieth day after a regular, run-off, or special
	7	election, a report of all expenditures made and contributions
	8	received on or before the twenty-fifth day after the election and not
	9	previously reported.
	10	C. If a candidate or public official has not received any
	11	contributions and has not made any expenditures since the
	12	candidate's or official's last report was filed with the proper filing
	13	officer, the candidate or official shall only be required to file a
	14	statement of no activity, which shall not be required to be notarized,
	15	in lieu of a full report when that report would otherwise be due and
	16	shall not be required to file a full report until the next required filing
	17	date occurring after an expenditure is made or a contribution is
on	18	received.
- New Deletion	19	D. In an election year, a public official who is not a candidate
= 1 -	20	shall file biannual reports of expenditures made and contributions
<u>Materia</u> Iaterial]	21	received or statements of no activity in accordance with the
_	22	schedule provided for in Subsection A of this section.
Bracketed/Underscored racketed/Strikethrough M	23	E. A report of expenditures and contributions filed after a
Prou	24	deadline set forth in this section shall not be deemed to have been
	25	timely filed.
ol ₹	26	F. Except for candidates and public officials who file a
sket sted	27	statement of no activity, each reporting individual shall file a report
Brackete Bracketed	28	of expenditures and contributions pursuant to the filing schedules
<u>\</u>	29	set forth in this section, regardless of whether any expenditures
	30	were made or contributions were received during the reporting
	31	period. Reports shall be required until the reporting individual
	32	delivers a report to the City Clerk stating that:
	33	(1) there are no outstanding campaign debts:

2 candidate himself or herself of more than 5% of the annual salary for such office at the time of filing the Declaration of Candidacy. 3 4 [Limitations on contributions for publically financed candidates are detailed in the Open and Ethical Elections Act.] 5 SECTION 4(f). Ban on Contributions from [Business Entities and] 6 7 City Contractors. [No candidate shall accept a contribution in 8 support of the candidate's campaign from any corporation, limited 9 liability company, firm, partnership, joint stock company or similar 10 business entity or any agent making a contribution on behalf of such a business entity.] No candidate [for Mayor or Council, or Official 11 12 who is a candidate for an office other than Mayor or Council,] shall 13 accept a contribution in support of the candidate's campaign from 14 any person [or entity], other than a City employee, who at the time of 15 the contribution is in a contractual relationship with the City to 16 provide goods or services to the City. [Nor shall any candidate for 17 Mayor or Council, or Official who is a candidate for an office other 18 than Mayor or Council, accept a contribution that is knowingly given Bracketed/Strikethrough Material] - Deletion Bracketed/Underscored Material] - New 19 on behalf of any person or entity who, at the time of the contribution, 20 is in a contractual relationship with the City to provide goods or 21 services to the City.] The remedy for an unknowing violation of this 22 subsection shall be the return of the contribution. 23 SECTION 4(I)(D). A person seeking to qualify to be on the ballot for 24 the office of Mayor or [Councillor] [Councilor] shall include any 25 person who has obtained a nominating petition form approved by the 26 City Clerk[, or who has received or solicited contributions or made 27 expenditures of one thousand dollars (\$1,000) or more or authorized 28 another person or campaign committee to receive or solicit 29 contributions or make expenditures of one thousand dollars (\$1,000) 30 or more for the purpose of seeking election to the office.] The City 31 Clerk shall issue an approved nominating petition only to the person 32 seeking to be on the ballot. Such approved nominating petition 33 forms shall state the name of the person and the city office for which

any one person with the exception of contributions from the

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such person is petitioning to qualify to be on the ballot. People who
have sought to be on the ballot as described above, but who do not
qualify for the ballot or do not file a declaration of candidacy are
required to file as provided in this section [on the Friday of the
twelfth week preceding the election] [by 5:00 p.m. on the second
Monday in April, a report of all expenditures made and contributions
received on or before the first Monday in April and not previously
reported] and to file a final report [on or before the Friday of the
fourth week preceding the election.] by 5:00 p.m. on the second
Monday in October, a report of all expenditures made and
contributions received on or before the first Monday in October and
not previously reported.]"

SECTION 5. Article XIII, Section 9 of the Election Code is hereby amended as follows:

"SECTION 9. RULES AND REGULATIONS; ASSISTANCE; [CAMPAIGN AND ELECTION AUDITOR].

(a) The Board [and City Clerk] shall promulgate reasonable Rules and Regulations for [its] [their] conduct and in aid of interpretation and enforcement of this Election Code, and amend such Rules and Regulations as [it] [they] may, from time to time, deem advisable; provided, that amendments to said Rules and Regulations shall not be made by the Board [or City Clerk] during the ninety days preceding an election. The current Rules and Regulations of the Board [and City Clerk] shall be made available in published form no later than sixty days prior to any election."

SECTION 6. Article XIII, Section 10 of the Election Code is hereby amended as follows:

"SECTION 10. ENFORCEMENT.

- (a) Charges of Violations.
- 1. [The City Clerk shall issue Rules and Regulations regarding the requirements for complaints and the process by which facial sufficiency of the complaint is determined.]

committed a violation of this Election Code or of the Rules and 3 4 Regulations promulgated by the Board [or the City Clerk] shall be 5 made in writing, notarized and brought before the [Board] [City Clerk, pursuant to Rules and Regulations issued by the City Clerk pursuant 6 7 to this Section.] 8 [2][3]. Each charge of any alleged violation shall specify the 9 specific provision alleged to have been violated or a clear and 10 concise statement of why the complainant believes a violation has 11 occurred, and shall include documentation as to time, place, facts, 12 and the names of any witnesses to the alleged violation. No charge 13 shall be accepted unless the complaint is signed and unless the 14 documentation referred to above, the statement of the provision 15 alleged to have been violated, or the reason for the complaint, is 16 presented at the same time the complaint is filed. If the City Clerk 17 determines that the complaint meets the requirements in the Rules Bracketed/Strikethrough Material] - Deletion 18 and Regulations issued by the City Clerk pursuant to this Section, Bracketed/Underscored Material] - New 19 the City Clerk shall refer the complaint to the Board. 20 [3][4]. Except as provided in subsection [(d)][(c)] of this 21 section, the Board shall give written notice of such charge or 22 charges to the candidate or chairperson before taking further action. 23 The Board, in its discretion, may establish a Complaint 24 Committee to review the complaint for completeness, and the Complaint 25 Committee shall either refer the complaint to the Board or reject the 26 complaint and give written notice to the Board and the complainant of 27 the reasons for the rejection. The complainant may appeal the 28 Complaint Committee's rejection to the Board. 29 [(c])[(b)] Upon referral of any complaint by the Board, the Campaign 30 and Election Auditor shall investigate the charge or charges and report 31 to the Board. 32 [(d])[(c)] Notwithstanding any other provision in this section, the Board 33 [and/or the City Clerk] may, on [its] [their] own initiative, initiate a

Any charge or charges that a candidate or the

chairperson of a Measure Finance Committee or any other group has

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charge or charges that a candidate or the chairperson of a Measure Finance Committee or any other group has committed a violation of this Election Code or of the Rules and Regulations promulgated by the Board [or the City Clerk.] In the event that inspection and/or audit of the candidates or Measure Finance Committees campaign financial records made pursuant to Section 4[(i])[(i)]3 results in a charge or charges against a candidate or Measure Finance Committee, written notice to the candidate or chairperson of the charge or charges shall not be required before the Board takes further action.

[(e])[(d)] Should the Board find, after due hearing, that a violation of this Election Code or the Rules and Regulations of the Board has occurred, it may, for each violation, issue a public reprimand or impose a fine not to exceed the maximum amount authorized by state law, or do both.

[(f])[(e)] Automatic Fines. Notwithstanding subsection [(e])[(d)]of this section, a failure to file or late filing shall subject the candidate or the chairperson of the Measure Finance Committee or any other obligated person, whichever may be the case, to an automatic fine and public reprimand according to the schedules established in the Rules and Regulations of the Board. In situations where there is an incomplete filing the candidate or the chairperson of the Measure Finance Committee shall be notified of the failure and shall have ten days from the date of notice to correct the failure. If the incomplete filing is not corrected within ten days there shall be an automatic fine and public reprimand. If the failure is corrected within ten days and the Board determines from the face of the filings that any failure appears to have been inadvertent and made in good faith, the Board shall find that there has been no violation.

[(g])[(f)] In addition to imposing such sanctions, or as an alternative thereto, and if the violator be a successful candidate in the election, the Board may recommend to the Council that the violator be removed from office.

[(h])[(g)] The Council may, upon the recommendation of the Board, and

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	- 1	or to pay a penalty imposed by the City Clerk or Board of Ethics for a
	2	violation of the Code of Ethics, the Election Code, the Open and Ethical
	3	Elections Code, or Rules and Regulations promulgated by the City Clerk
	4	or the Board of Ethics, shall not be, in addition to any other penalties
	5	provided by law, permitted to file a declaration of candidacy or
	6	nominating petition for any future election until the candidate satisfies
	7	all reporting requirements and pays all penalties owed.]"
	8	SECTION 7. SEVERABILITY CLAUSE. If any section, paragraph, word or
	9	phrase of this ordinance is for any reason held to be invalid, or unenforceable
	10	by any court of competent jurisdiction, such decision shall not affect the
	11	validity of the remaining provisions of this ordinance. The Council hereby
	12	declares that it would have passed this ordinance and each section,
	13	paragraph, sentence, clause, word or phrase thereof irrespective of any
	14	provision being declared unconstitutional or otherwise invalid.
	15	SECTION 8. COMPILATION. Sections 1, 2, 3, 4, 5 and 6 of this ordinance shall
	16	amend, be incorporated in and made part of the Revised Ordinances of
	17	Albuquerque, New Mexico, 1994.
on '	18	SECTION 9. EFFECTIVE DATE. This ordinance shall take effect five days
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